# REPORT OF THE AUDIT OF THE TRIMBLE COUNTY SHERIFF

For The Year Ended December 31, 2004



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE TRIMBLE COUNTY SHERIFF

### For The Year Ended December 31, 2004

The Auditor of Public Accounts has completed the Trimble County Sheriff's audit for the year ended December 31, 2004. Based upon the audit work performed, the financial statement presents fairly, in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting described in Note 1.

### **Financial Condition:**

Excess fees increased by \$6,386 from the prior year, resulting in excess fees of \$23,232 as of December 31, 2004. Revenues increased by \$10,202 from the prior year and expenditures increased by \$1,241.

### **Report Comment:**

• Lacks Adequate Segregation Of Duties

### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities or bonds.

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The Honorable Randy K. Stevens, Trimble County Judge/Executive Honorable Tim Coons, Trimble County Sheriff Members of the Trimble County Fiscal Court

### Independent Auditor's Report

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Sheriff of Trimble County, Kentucky, for the year ended December 31, 2004. This financial statement is the responsibility of the County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Sheriff's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Sheriff for the year ended December 31, 2004, in conformity with the regulatory basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated April 25, 2005, on our consideration of the County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.



The Honorable Randy K. Stevens, Trimble County Judge/Executive Honorable Tim Coons, Trimble County Sheriff Members of the Trimble County Fiscal Court

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

• Lacks Adequate Segregation Of Duties

This report is intended solely for the information and use of the County Sheriff and Fiscal Court of Trimble County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these interested parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed - April 25, 2005

## TRIMBLE COUNTY TIM COONS, COUNTY SHERIFF STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

### For The Year Ended December 31, 2004

### Revenues

State - Kentucky Law Enforcement Foundation Program Fund		\$ 3,720
State Fees For Services: Finance and Administration Cabinet		22,086
Circuit Court Clerk:		
Serving Papers	\$ 2,353	2.522
Sheriff's Bond Fee	 180	2,533
Fiscal Court		37,156
County Clerk - Delinquent Taxes		261
Commission On Taxes Collected		120,362
Fees Collected For Services:		
Auto Inspections	\$ 3,650	
Accident and Police Reports	108	
Serving Papers	10,440	
Carrying Concealed Deadly Weapon Permits	2,235	
Sheriff's 10% Add-On Fees	20,231	36,664
Other:		
Advertising	\$ 483	
Reimbursement	 75	558
Interest Earned		 923
Total Revenues		\$ 224,263

### TRIMBLE COUNTY

### TIM COONS, COUNTY SHERIFF

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2004 (Continued)

### **Expenditures**

Operating Expenditures and Capital Outlay:			
Personnel Services-			
Deputies' Salaries	\$ 58,000		
Part-Time Salaries	26,109		
KLEFPF	3,100	\$	87,209
Employee Benefits-			
Employer's Share Retirement	\$ 620		
Employer's Share Hazardous Duty Retirement	4,300		4,920
Materials and Supplies-			
Office Materials and Supplies	\$ 3,654		
Uniforms	4,440		8,094
Auto Expense-			
Gasoline	\$ 10,292		
Maintenance and Repairs	9,244		19,536
Other Charges-			
Cell Phones	\$ 2,470		
Computer Expense	589		
Dues	325		
Postage	2,487		
Filing Fees	940		
Training	312		
Carrying Concealed Deadly Weapon Permits	655		
School Interest	24		
Prisoner Pickup	4,665		
Miscellaneous	846		13,313
Capital Outlay-			
Office Equipment	\$ 1,914		
Vehicles	8,825	\$	10,739
Total Expenditures		\$	143,811
Net Revenues		\$	80,452
		Φ	57,220
Less: Statutory Maximum			37,220
Excess Fees Due County for 2004		\$	23,232
Payments to Fiscal Court - March 1, 2005			25,565
Refund Due Sheriff at Completion of Audit		\$	(2,333)

### TRIMBLE COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2004

### Note 1. Summary of Significant Accounting Policies

### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

### B. Basis of Accounting

Kentucky Revised Statute (KRS) 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Sheriff as determined by the audit. KRS 134.310 requires the County Sheriff to settle excess fees with the fiscal court at the time he files his final settlement with the fiscal court.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive) at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2004 services
- Reimbursements for 2004 activities
- Tax commissions due from December tax collections
- Payments due other governmental entities for payroll
- Payments due vendors for goods or services provided in 2004

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

TRIMBLE COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2004 (Continued)

### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems.

This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.34 percent for the first six months of the year and 8.48 percent for the last six months of the year. Hazardous covered employees are required to contribute 8.0 percent of their salary to the plan. The county's contribution rate for hazardous employees was 18.51 percent for the first six months of the year and 22.08 percent for the last six months of the year.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

#### Note 3. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 2004, the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of pledged securities held by the Sheriff's agent in the Sheriff's name.



## TRIMBLE COUNTY TIM COONS, COUNTY SHERIFF COMMENT AND RECOMMENDATION

For The Year Ended December 31, 2004

### INTERNAL CONTROL - REPORTABLE CONDITIONS AND MATERIAL WEAKNESS:

### **Lacks Adequate Segregation Of Duties**

The Sheriff's office has a lack of segregation of duties. Due to the entity's diversity of official operations, small size and budget restrictions the official has limited options for establishing an adequate segregation of duties. However, the lack of adequate segregation of duties is hereby noted as a reportable condition pursuant to professional auditing standards. We believe this reportable condition as described above is a material weakness. We recommend that the following compensating controls be implemented to offset this internal control weakness:

- The Sheriff should recount cash and make deposits.
- Two people, with one being the Sheriff, should sign all checks.

Sheriff's Response:

This is due to such a small department.

PRIOR YEAR:

INTERNAL CONTROL - REPORTABLE CONDITIONS:

Lacks Adequate Segregation Of Duties

This has not been corrected and is repeated in this report.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Randy K. Stevens, Trimble County Judge/Executive Honorable Tim Coons, Trimble County Sheriff Members of the Trimble County Fiscal Court

> Report On Internal Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Trimble County Sheriff for the year ended December 31, 2004, and have issued our report thereon dated April 25, 2005. The County Sheriff's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Trimble County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Trimble County Sheriff's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. This reportable condition is described in the accompanying comment and recommendation schedule.

### • Lacks Adequate Segregation Of Duties

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Madison County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

Audit fieldwork completed - April 25, 2005